

## Message Text

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SUBJECT: WARSAW PACT DECLARATION FOCUSES ON EUROPEAN  
SECURITY ISSUES AND INSTITUTIONAL CHANGES

PASS FOLLOWING VIA THE NATO-WIDE COMMUNICATIONS SYSTEM  
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1. WARSAW PACT POLITICAL CONSULTATIVE COMMITTEE ENDED ITS TWO-DAY MEETING IN BUCHAREST NOVEMBER 26. THE PARTICIPANTS, WHO INCLUDED THE PARTY FIRST SECRETARIES OF THE USSR,

BULGARIA, POLAND, HUNGARY, THE GDR, CZECHOSLOVAKIA, AND ROMANIA, ADOPTED A DECLARATION "FOR NEW HORIZONS TO INTERNATIONAL DETENTE, FOR STRENGTHENING SECURITY AND DEVELOPING COOPERATION IN EUROPE." THE DECLARATION REITERATED SOVIET POSITIONS ON A NUMBER OF EUROPEAN SECURITY AND DISARMAMENT ISSUES, BUT CONTAINED SOME INNOVATIVE FEATURES:

-- A PROPOSAL THAT CSCE SIGNATORIES CONCLUDE A TREATY PROHIBITING THE FIRST-USE OF NUCLEAR WEAPONS AGAINST ONE ANOTHER;

-- A SUGGESTION THAT ARTICLES 9 AND 10, OF THE WARSAW PACT TREATY AND THE NORTH ATLANTIC TREATY, RESPECTIVELY, ALLOWING FOR THE ACCESSION TO THOSE TREATIES BY OTHER COUNTRIES, BE SUSPENDED (A PLOY OBVIOUSLY INTENDED TO COUNTER THE POSSIBILITY OF SPAIN'S ENTRY INTO NATO); AND,

-- AGREEMENT BY PACT MEMBERS TO CREATE A COMMITTEE OF FOREIGN MINISTERS AND A JOINT SECRETARIAT OF THE PCC AS A MEANS "TO CONTINUE AND EXPAND EFFECTIVE COOPERATION" IN FOREIGN POLICY ACTIVITIES.

2. THE TEXTS OF THE DECLARATION AND THE PROPOSED TREATY ARE TO BE PUBLISHED SEPARATELY AND WILL BE SENT TO THE CSCE SIGNATORY STATES.

3. THE SOVIETS' PROPOSAL ON THE NON-FIRST-USE OF NUCLEAR WEAPONS IS NOT NEW  
BUT ITS  
PROPOSED APPLICATION TO CSCE COUNTRIES REFLECTS THE SOVIETS' STRESS ON SECURITY ISSUES AFFECTING THE EUROPEAN CONTINENT. THE DECLARATION'S SUGGESTION TO PRECLUDE EXPANSION OF MEMBERSHIP IN NATO AND THE WARSAW PACT ADDS A NEW WRINKLE TO THE PACT'S CALLS SINCE LIMITED OFFICIAL USE

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1969 FOR THE ABOLITION OF THE MILITARY ORGANIZATIONS OF BOTH NATO AND THE WARSAW PACT AS A FIRST STEP IN THE TRADITIONAL POSITION FAVORING THE DISBANDMENT OF BOTH ALLIANCES EMBODIED IN THE WARSAW PACT TREATY ITSELF. THE CREATION OF A COMMITTEE OF FOREIGN MINISTERS--A LONG SOUGHT OBJECTIVE BY THE SOVIETS TO "COORDINATE" FOREIGN POLICY AMONG PACT MEMBERS AND SOMEWHAT AKIN TO THE COMMITTEE OF DEFENSE MINISTERS SET UP IN 1969--

PROBABLY REFLECTS A COMPROMISE PROPOSED BY THE  
ROMANIANS WHO MAY REGARD IT AS DOVETAILING  
WITH THEIR OWN DESIRE OF AFFORDING GREATER EMPHASIS  
TO POLITICAL RATHER THAN MILITARY ASPECTS OF THE PACT,  
BUT ARE WARY OF ITS POTENTIAL.

4. THE NEW WARSAW PACT CHIEF OF STAFF GENERAL GRIBKOV  
REPORTED ON THE ACTIVITY OF THE WARSAW PACT JOINT  
COMMAND, IN PLACE OF THE AILING COMMANDER-IN-  
CHIEF YAKUBOVSKY, WHO WAS NOT PRESENT.

ROBINSON

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